



INTERNATIONAL PARTNERSHIP
AGAINST CORRUPTION IN SPORT

IPACS Task Force 2

Good practice examples for managing conflicts of interest in sport organisations

A key element for ensuring the integrity of sport organisations and reinforcing their role of sport values' catalysts is their protection from corruption, which starts by ensuring the highest level of integrity in their processes. In this context, the development and implementation of appropriate conflict-of-interest¹ policies are essential to mitigate the risk that the processes are unduly influenced as well as to reinforce the public trust in the integrity of sport organisations.

In sport organisations, conflicts of interests may arise frequently. The existence of a conflict of interest is not an offence in itself. However, it is important that these organisations have rules and mechanisms in place to manage these situations and to avoid any inappropriate influence in the decision-making processes of the sport organisation, or the appearance thereof. Such standards shall apply to international sport organisations, as well as to national sport organisations, in particular when these last benefit from public resources.

¹ At its simplest, a conflict of interest is a situation where a person has an interest that could improperly influence their judgement and decision making. Definitions from international instruments include the following:

- "A conflict of interest involves a conflict between the public duty and the private interest of a public official, in which the official's private-capacity interest could improperly influence the performance of their official duties and responsibilities." (OECD, Recommendation of the Council on OECD Guidelines for Managing Conflict of Interest in the Public Service, 2003).
- "Conflict of interest arises from a situation in which the public official has a private interest which is such as to influence, or appear to influence, the impartial and objective performance of his or her official duties". (Council of Europe, Recommendation No. R (2000) 10 of the Committee of Ministers to Member States on codes of conduct for public officials, 2000).
- "Each State Party shall endeavour, where appropriate and in accordance with the fundamental principles of its domestic law, to establish measures and systems requiring public officials to make declarations to appropriate authorities regarding, inter alia, their outside activities, employment, investments, assets and substantial gifts or benefits from which a conflict of interest may result with respect to their functions as public officials". (UNODC, United Nations Convention against Corruption, 2003).

In 2017, the International Partnership Against Corruption in Sport (IPACS) set up a Task Force to address integrity issues related to the selection processes of major sporting events. As initial focus of the Task Force, it was decided to facilitate a common understanding amongst sport organizers, governments, and international organizations alike on the risks of conflict of interest situations throughout the selection process and how to manage them. The first report of this Task Force released in 2018 considered conflicts of interest situations which may arise in international sport organisations and proposed a number of recommendations to manage them based on a stocktake of existing practices in international sport organisations and international standards.²

Building on this work, the IPACS Steering Committee asked the Task Force to elaborate a document supporting the implementation of the IPACS Task Force 2 report's recommendations through practical guidance, such as examples and tools, which could help sport organisations to put measures in place to manage conflict of interest situations. For this purpose, the present document presents with a number of good practices and examples for each of the recommendations provided by 10 International Federations/sport organisations³ and the International Olympic Committee. The document also proposes a number of tools deriving from the work developed by international organisations for public sector organisation to the extent they are relevant and applicable to the context of sport organisations. The elements included in the following table are not exhaustive and have been selected for the sole purpose of illustration. In this sense, the list is intended to be updated on a six-month basis to allow sport organisations to propose the Task Force additional inputs relating to their current or future conflict of interest policies.

² https://stillmed.olympic.org/media/Images/Ipac/Task-Force/IPACS_TF2_report.pdf.

³ The following organisations' conflict-of-interest policies have been taken into consideration for the creation of this table (listed in alphabetical order): Commonwealth Games Federation (CGF), Fédération Equestre Internationale (FEI), Fédération Internationale de Football Association (FIFA), Fédération Internationale de Ski (FIS), International Netball Federation (INF), International Orienteering Federation (IOF), Union Cycliste Internationale (UCI), World Athletics, World Flying Disc Federation (WFDF), World Sailing.

Item	Recommendation	Good practices / Illustrating examples	Tools
1.1	<p>Sport organisations should have published:</p> <ol style="list-style-type: none"> a conflict-of-interest policy, which sets out its scope of application (e.g., to whom it applies); the procedures that should be followed; the different risks and examples of situations where conflicts of interest may arise. <p><i>(This recommendation is prioritized because it is aimed at regulating and thus, providing for any situation of conflict of interest that may arise in a sport organisation.)</i></p>	<p>World Sailing Conflicts of interest – World Sailing Policy World Sailing policy on Conflicts of Interest – Articles 1, 4, 7</p> <hr/> <p>World Athletics Conflicts, Disclosures and Gifts Rules</p> <p>Example: Non-exhaustive list of examples:</p> <p>Examples of Interests in which a Conflict of Interest could arise with the duties owed to World Athletics, and where an Interest therefore becomes a Significant Interest if not otherwise meeting the definition of Significant Interest, include holding a position as an employee, contractor, director, trustee, shareholder, or partner in an Entity or Organisation which is in a contractual relationship with World Athletics (such as a supplier, sponsor or broadcaster) or with any Entity, Organisation or person likely to benefit from the assistance of World Athletics, such as anybody seeking subsidies, dividends, funding or approvals from World Athletics, selection as a host city for World Athletics Series Events, or election or appointment as a World Athletics Official. [Conflicts, Disclosures and Gifts Rules – Article 5.3]</p> <hr/> <p>International Olympic Committee (IOC) IOC Code of Ethics IOC Rules concerning Conflict of Interest affecting the behaviour of Olympic Parties – p. 30-32</p>	<ul style="list-style-type: none"> Checklist for Identifying “At-risk” Areas for Conflict of Interest⁴

⁴ OECD (2005), Managing Conflict of Interest in the Public Sector: A Toolkit, OECD Publishing, Paris, <https://doi.org/10.1787/9789264018242-en>.

		<p>Fédération Internationale de Football Association (FIFA) FIFA Code of Ethics FIFA Code of Ethics (version 2019) – Article 19</p> <p>Example: “A FIFA team member provides consulting services to a FIFA supplier during the weekend.” [FIFA Conflict of Interest Directives – p. 8]</p> <p>International Orienteering Federation (IOF) IOF Statutes, Codes and Policies (click on the link “Conflict of Interests Policy”) IOF Conflict of Interests policy</p> <p>World Flying Disc Federation (WFDF) WFDF Rules and Policies (click on the link “WFDF Conflict of Interest Policy”) WFDF Conflict of Interest Policy</p>	
<p>1.2</p>	<p>Within the process of awarding a major sports event, sport organisations have a published policy to manage conflicts of interest or the main conflicts-of-interest policy applies to national federations/ other entities which bid for events.</p>	<p>International Olympic Committee (IOC) IOC Code of Ethics IOC Future Host Elections Rules of conduct for continuous dialogue – Article 1, p. 33</p> <p>Olympic Charter Olympic Charter – By-law to Rule 18, Article 5.1, p. 44</p>	

		<p>Fédération Internationale de Football Association (FIFA) 2026 FIFA World Cup Bidding Regulations FIFA Regulations for the selection of the venue for the final competition of the 2026 FIFA World Cup™ – Articles 4.2, 5, 6, Clause 9 of Appendix 1</p>	
		<p>World Athletics Event Bidding Rules Conduct of Candidate Cities World Athletics Rules on Event Bidding – Article 8</p>	
<p>2.</p>	<p>The conflict-of-interest policy should cover the concepts of actual, potential and perceived/apparent conflicts and provides clear actions to be taken.</p> <p><i>(This recommendation is essential to point out and distinguish between the different concepts of conflict of interest and the different types of behaviour that should be adopted in each of the situations.)</i></p>	<p>Fédération Equestre Internationale (FEI) Internal Regulations of the FEI FEI Rules on Conflicts of Interest – p. 25</p> <hr/> <p>Fédération Internationale de Football Association (FIFA) FIFA Code of Ethics FIFA Code of Ethics (version 2019) – Article 19.3</p> <p>Example :</p> <ul style="list-style-type: none"> • <i>Real conflict of interest:</i> “A line manager responsible for the evaluation of a team member is a relative of that team member • <i>Potential conflict of interest:</i> “A FIFA team member would potentially be involved in the decision process for a job offering for which a relative or a close friend may be interested to apply.” • <i>Perceived conflict of interest:</i> “A significant supplier contract was awarded to a relative of a FIFA team member leading to the perception from the outside world that favouritism occurred.” <p>[FIFA Conflict of Interest Directives – p. 8]</p>	<ul style="list-style-type: none"> • Conflict of interest definitions from international instruments⁵

⁵ See ft. no. 1.

		<p>International Olympic Committee (IOC) IOC Code of Ethics IOC Rules concerning Conflict of Interest affecting the behaviour of Olympic Parties – Article 2, p. 30-31</p>	
3.	<p>The policy should cover all types of relevant interests, such as financial, professional, political, business or personal/family interests, as well as provide clarity regarding nationality or institutional interest/loyalty.</p> <p><i>(It is necessary that the different types of conflict of interest be defined in the rules because this provides the concerned persons with clarity on the situations to which they should particularly pay attention.)</i></p>	<p>International Olympic Committee (IOC) IOC Code of Ethics IOC Rules concerning Conflict of Interest affecting the behaviour of Olympic Parties – Article 3, p. 31</p>	
		<p>Fédération Internationale de Football Association (FIFA) FIFA Code of Ethics FIFA Code of Ethics (version 2019) – Article 19.2</p> <p>2026 FIFA World Cup Bidding Regulations FIFA Regulations for the selection of the venue for the final competition of the 2026 FIFA World Cup™ – Articles 3.6 and 4.2</p>	
		<p>Fédération Equestre Internationale (FEI) Internal Regulations of the FEI FEI Rules on Conflicts of Interest – p. 25</p>	
		<p>World Athletics Conflicts, Disclosures and Gifts Rules “Interest” means and includes for the purpose of the Integrity Code of Conduct and these Rules, any interest, direct or indirect, whether private or personal, financial or otherwise related to the individual concerned (including the interests of a third person closely related to the individual including a parent, spouse or other immediate family member or dependent), as may be further defined in guidance issued for purposes of implementing these Rules.” World Athletics Rules on Conflicts, Disclosures and Gifts – Definitions</p>	

		<p>World Flying Disc Federation (WFDF) WFDF Rules and Policies (click on the link “WFDF Conflict of Interest Policy”) WFDF Conflict of Interest Policy – Article II (2)</p>	
		<p>International Orienteering Federation (IOF) IOF Statutes, Codes and Policies (click on the link “Conflict of Interests Policy”) IOF Conflict of Interests policy</p>	
4.	<p>The conflict-of-interest policy should clarify the difference between a conflict of interest and separate duties/loyalties in the event an individual sits in a representative capacity.</p> <p><i>(The distinction between conflicts of interest and other types of conflicts is vital for the determination of the measures that should be adopted in each of the different situations.)</i></p>	<p>World Sailing Conflicts of Interest – World Sailing Policy World Sailing policy on Conflicts of Interest – Article 3</p> <p>Fédération Internationale de Ski (FIS) FIS – Conflict of Interest Policy FIS Conflict of Interest Policy – Article 1.7</p> <p>International Netball Federation (INF) INF Codes INF Ethics and Anti-Corruption Code – Article 3.7 (b)</p> <p>Example: “A Director or Committee Member must not trade votes in exchange for benefits to their nominator (such as the promise of a future tour by one National Association in exchange for voting in that National Association's favour on another issue)” [INF Ethics and Anti-Corruption Code – Note on Article 3.7 (b)]</p>	
5.	<p>When persons are in a situation of a conflict of interest, they should not participate in the decision-making process, nor exercise or appear to</p>	<p>Fédération Internationale de Football Association (FIFA) FIFA Code of Ethics FIFA Code of Ethics (version 2019) – Article 19.3</p> <p>FIFA Governance Regulations (FGR) FIFA Governance Regulations – Article 37. 6 (e)</p>	

<p>exercise any influence in the process.</p> <p><i>(This rule is the key element for the conflict of interest situations, as it indicates the major obligations of a person in this particular situation.)</i></p>	<p>Example: “A FIFA team member needs to withdraw himself from a supplier bidding procedure where one of the bidders is his brother-in-law.” [FIFA Conflict of Interest Directives – p. 5 (3) (ii)]</p>	<ul style="list-style-type: none"> • Tests for Identifying Conflicts of Interest⁶
	<p>International Olympic Committee (IOC) IOC Code of Ethics IOC Rules concerning Conflict of Interest affecting the behaviour of Olympic Parties – Article 4, p. 32</p>	
	<p>World Sailing Conflicts of Interest – World Sailing Policy World Sailing policy on Conflicts of Interest – Article 7</p>	
	<p>Fédération Internationale de Ski (FIS) FIS – Conflict of Interest Policy FIS Conflict of Interest Policy – Articles 1.17-1.20</p>	
	<p>Fédération Equestre Internationale (FEI) Internal Regulations of the FEI FEI Rules on Conflicts of Interest – p. 25</p>	
	<p>International Netball Federation (INF) INF Codes INF Ethics and Anti-Corruption Code – Article 3.8 (a)</p>	
	<p>World Flying Disc Federation (WFDF) WFDF Rules and Policies (click on the link “WFDF Conflict of Interest Policy”) WFDF Conflict of Interest Policy – Article III (2)</p>	

⁶ OECD (2005), Managing Conflict of Interest in the Public Sector: A Toolkit, OECD Publishing, Paris, <https://doi.org/10.1787/9789264018242-en>.

		<p>International Orienteering Federation (IOF) IOF Statutes, Codes and Policies (click on the link “Conflict of Interests Policy”) IOF Conflict of Interests policy</p>	
6.	<p>There should be a systematic and regular process for declaring interests, including on an ad-hoc basis whenever any change occurs to the nature and extent of those interests. A register should be kept and regularly updated by a designated person/body. When possible, consideration should be made to making the declarations available to the public. Persons subject to declaration duties should be informed of their obligations and of the person/body to whom they should submit their declarations.</p> <p><i>(The rule is important to ensure transparency and to keep all the persons concerned updated on the current interests of the sport organisation’s members and on the risk of</i></p>	<p>International Cycling Union (UCI) UCI Management Committee (click on each name to see the register) UCI Declaration of interests (In particular, declaration of interests in terms of sport equipment)</p> <p>World Athletics Conflicts, Disclosures and Gifts Rules World Athletics Rules on Conflicts, Disclosures and Gifts – Articles 5 and 6</p> <p>World Sailing Conflicts of Interest – World Sailing Policy World Sailing policy on Conflicts of Interest – Article 6.3</p> <p>World Sailing Declaration of Interests – p. 7-8</p> <p>Commonwealth Games Federation (CGF) Constitutional documents of the CGF CGF Register of Executive Board members’ interest – Article 19 of CGF Constitution, p. 13</p> <p>World Flying Disc Federation (WFDF) WFDF Rules and Policies (click on the link “WFDF Conflict of Interest Policy”) WFDF Conflict of Interest Policy – Article VI</p> <p>WFDF Director and Officer Annual Conflict of Interest Statement – p. 6</p>	

	<i>a conflict of interest situation.)</i>		
7.	<p>There should be a standard agenda item for assessing conflicts of interest at meetings in the decision process.</p> <p><i>(The maintenance of an agenda item for conflicts of interest is necessary to keep the participants in the meetings regularly updated on the situations that may arise in terms of conflicts of interests. It also provides board members with an opportunity to challenge others, if they believe there is an interest which has not been declared.)</i></p>	<p>World Sailing Conflicts of Interest – World Sailing Policy World Sailing policy on Conflicts of Interest – Article 6.5</p>	
		<p>International Olympic Committee (IOC) For each IOC Executive Board meeting and Session, there is a conflict of interest check ahead of each discussion and vote.</p>	
8.	<p>There should be a person or body designated to provide advice, including confidential counselling, to persons confronted with conflicts of interest situations on what measures should be taken to mitigate them.</p> <p><i>(This recommendations is prioritised because the</i></p>	<p>International Olympic Committee (IOC) IOC Code of Ethics IOC Rules concerning Conflict of Interest affecting the behaviour of Olympic Parties – Articles 4.3 and 5 (IOC Chief Ethics and Compliance Officer)</p>	
		<p>World Athletics Conflicts, Disclosures and Gifts Rules “Ethical Compliance Officer” means the person appointed by World Athletics to oversee the implementation of rules relating to ethical compliance, including developing and maintaining policies and procedures thereunder, and providing training, guidance and ad hoc advice</p>	

	<i>existence of conflicts of interest is a common situation and the concerned persons of a sport organisation should be able to receive advice by an appropriate person with specific knowledge on a case by case basis.)</i>	World Athletics Rules on Conflicts, Disclosures and Gifts – Definitions Fédération Internationale de Football Association (FIFA) FIFA Governance Regulations (FGR) FIFA Governance Regulations – Article 17 (FIFA Chief Compliance Officer)	
9.	Information about the conflicts of interest rules should be published also in the major sport event’s bid documentation. <i>(The publication of conflicts of interest rules in the major sport event bid documents is a necessity to raise awareness of the involved parties about the particular risks related to the process, to explain the obligations of a person in a conflict-of-interest situation and to set out the measures that should be taken if such a situation arises.)</i>	International Olympic Committee (IOC) IOC Code of Ethics IOC Future Host Elections Rules of conduct for Targeted Dialogue – Article 1, p. 41 Fédération Internationale de Football Association (FIFA) 2026 FIFA World Cup Bidding Regulations FIFA Regulations for the selection of the venue for the final competition of the 2026 FIFA World Cup™ – Articles 3.6 and 4.2	
10.	Training and awareness raising programmes should be provided to individuals about conflicts of interest.	International Olympic Committee (IOC) <ul style="list-style-type: none"> • Mandatory e-learning for IOC Members and Staff at least every 2 years (in 2 languages) 	

	<p><i>(The education of concerned persons of a sport organisation on the conflicts of interest rules is vital for ensuring a good culture in the sport organisation around this very common situation.)</i></p>	<ul style="list-style-type: none"> Onboarding information for new IOC Members and Staff by the Chief Ethics and Compliance Officer <p>Fédération Internationale de Football Association (FIFA) FIFA Governance Regulations (FGR)</p> <ul style="list-style-type: none"> Face-to-face training of FIFA Team members Mandatory e-learning for FIFA Committee members completed at least every 2 years <p>FIFA Governance regulations – Article 22</p>	<ul style="list-style-type: none"> Case study examples⁷
<p>11.</p>	<p>Sanctions should be in place for failure to declare conflicts of interest, or for failure to follow corresponding rules/advice.</p> <p><i>(The concerned persons should be aware of the consequences that they will encounter in the event they violate the conflict of interests' rules.)</i></p>	<p>Fédération Equestre Internationale (FEI) Internal Regulations of the FEI FEI Conflicts of interest – p. 26 (“Enforcement”)</p> <p>International Olympic Committee (IOC) IOC Code of Ethics IOC Rules for the Register of Consultants – Article 4, p. 55</p> <p>Fédération Internationale de Football Association (FIFA) FIFA Code of Ethics FIFA Code of Ethics (version 2019) – Article 19.4</p> <p>World Athletics Integrity Code of Conduct World Athletics Integrity Code of Conduct – Article 6</p> <p>Conflicts, Disclosures and Gift Rules World Athletics Rules on Conflicts, Disclosures and Gift – Article 6.5</p> <p>Disciplinary Tribunal Rules World Athletics Rules of the Disciplinary Tribunal – Article 11</p>	

⁷ OECD (2005), Managing Conflict of Interest in the Public Sector: A Toolkit, OECD Publishing, Paris, <https://doi.org/10.1787/9789264018242-en>.

		World Flying Disc Federation (WFDF) WFDF Rules and Policies (click on the link "WFDF Conflict of Interest Policy") WFDF Conflict of Interest Policy – Article III (5)	